Modifying the Interagency Emergency Health Kit to include treatment for non-communicable diseases in natural disasters and complex emergencies: the missing clinical, operational and humanitarian perspectives

We welcome Tonelli et al’s contribution to raising the profile of non-communicable diseases (NCD), especially on NCD medicines in humanitarian emergencies, a topic that to date has received very little attention. However, we would question the message and conclusion of this paper on three grounds.

First, from a clinical perspective, the inclusion only of mixed insulin for diabetes exacerbations would seem to be a mistake, with rapid acting and NPH being more important. Although we agree with the authors that the benefits of treatment of NCDs ‘will take time to accrue’ as well as the exclusion of cancer and chronic kidney disease, it would seem to make little sense then to include statins which would be more for long-term prevention of adverse events. The authors negate an important fact that people with NCDs represent a spectrum of individuals and individual risk for an adverse event. A child with type 1 diabetes is possibly more at risk of an adverse event than a man aged 40 years with a blood pressure of 140/90 mm Hg. That same man’s risk profile changes if he smokes, is obese, has already had a myocardial infarction, etc. Also from a methodological perspective, we wonder whether it would have been better to look at numbers needed to treat in order to get a better view of cost implications.

The second point of disagreement with the authors is operational. Focusing only on medicines in scenario 1 negates the additional costs of managing an acute exacerbation of an NCD, such as the need for oxygen during an acute episode of asthma, beds, drips, different human resources, etc. These resources will already be stretched managing the humanitarian emergency and adding acute episodes of NCDs will overburden the system. More and more humanitarian settings are also prolonged emergencies and within these contexts, there is the need for long-term care and guaranteeing a continuum of care as the primary aim of the humanitarian response is to prevent and reduce excess mortality. Tonelli et al rightly state, there is a need to consider the burden of disease in different settings. However, the response is also dependent on whether the emergency is a typhoon or a protracted conflict, the impact this humanitarian emergency has had on existing services and the pre-existing capacity of health system.

Our final element is in terms of equity and what could be referred to the humanitarian view of addressing NCDs. The authors state that proponents of scenario 2 would offer several reasons as to why treatment should be offered. We believe that these arguments should be taken into consideration as they are in line with the Humanitarian Charter which includes ‘the right to life with dignity, the right to protection and security, and the right to receive humanitarian assistance on the basis of need’. People with NCDs in humanitarian emergencies should receive a solution to their health problem. This may not be a medicine, but to simply not care for a vulnerable subpopulation within a crisis setting is in our opinion unethical and inequitable.

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